

**UTAH STATE PARKS AND RECREATION BOARD MEETING  
DNR SOLDIER HOLLOW CONFERENCE ROOM  
1594 WEST NORTH TEMPLE  
SALT LAKE CITY, UTAH**

**APRIL 20, 2007**

**Present:**

Scott Parson, Chair	Karl Bentley, Vice Chair	Bill Bleak
Joe Hull	Eli Anderson	Lois Bulloch
Gael Hill	Glenn Greenhalgh	Irene Hansen
Mary Tullius	Mark Forbes	Deena Loyola
Bruce Hamilton	Rock Smith	Karen Krieger
Jay Christianson	Bob Rosell	Robyn Pearson
Dave Harris	Richard Droesbeke	Wendy Griffith

**Visitors:**

Kim Rodela, Governor's Office of Planning and Budget  
Ivan Djambov, Legislative Fiscal Analyst  
Heather Shilton, Attorney General's Office  
Matt Dahl, This Is The Place Heritage Park  
Tony Guild, United States Coast Guard  
Serena Dietrich, United States Coast Guard  
Trent Warner, United States Coast Guard

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Chair Parson welcomed board members and staff to the State Parks and Recreation Board meeting. He thanked everybody for their participation in the public meeting that was held last night.

Chair Parson asked board members for review and approval of the board agenda.

**MR. GLENN GREENHALGH MADE A MOTION THAT THE BOARD APPROVE THE STATE PARKS AND RECREATION BOARD AGENDA. MR. BILL BLEAK SECONDED THE MOTION AND IT CARRIED UNANIMOUSLY.**

Chair Parson asked that two items be added to the agenda-He would like to add a discussion of a proposal he put together for a white paper to be completed regarding This Is The Place Heritage Park. He would also like to discuss the events that have taken place over the last week to cause changes in the plans for the Board members. This discussion would take place before the discussion on This Is The Place management contract. The other item he would like to add is a moment of silence at noon for the victims of the Virginia Tech shooting and also to remember State Park employees that put themselves in harm's way. He also mentioned that today is the anniversary of the shootings at Columbine.

**MS. IRENE HANSEN MADE A MOTION THAT THE BOARD APPROVE THE PROPOSED CHANGES IN THE AGENDA. MS. GAEL HILL SECONDED THE MOTION AND IT CARRIED UNANIMOUSLY.**

**Approval of Minutes**

Chair Parson asked board members for review and approval of the February 5, 2007 board meeting minutes.

**MS. LOIS BULLOCH MADE A MOTION THAT THE BOARD APPROVE THE MINUTES OF THE FEBRUARY 5, 2007, BOARD MEETING. MR. ELI ANDERSON SECONDED THE MOTION AND IT CARRIED UNANIMOUSLY.**

**Approval of Resource Management Plans**

Planning Manager Rock Smith commended the Board for the way the public meeting was conducted last night.

He handed out the highlights for the Great Salt Lake State Marina Resource Management Plan. These

highlights were discussed with the Board members. Ms. Gael Hill said she is very proud of the product that is being put together for the RMPs. She also complimented staff for the photos that are used.

**MS. LOIS BULLOCH MADE A MOTION THAT THE BOARD APPROVE THE RESOURCE MANAGEMENT PLAN FOR THE GREAT SALT LAKE STATE MARINA. MR. BILL BLEAK SECONDED THE MOTION AND IT CARRIED UNANIMOUSLY.**

The highlights were handed out for Dead Horse Point State Park Resource Management Plan. These highlights were discussed with the Board members. The public comments were also discussed. One of the main items of discussion regarding this plan was the role of SITLA. Director Mary Tullius and Attorney Heather Shilton explained our relationship with SITLA. Chair Parson suggested that the Board come up with a resolution to send to the Governor. This could possibly be done at the next meeting. Chair Parson commended Mr. Smith, State Parks staff, and the public that were involved in this process.

**VICE-CHAIR KARL BENTLEY MADE A MOTION THAT THE BOARD APPROVE THE RESOURCE MANAGEMENT PLAN FOR DEAD HORSE POINT STATE PARK. MR. JOE HULL SECONDED THE MOTION AND IT CARRIED UNANIMOUSLY.**

Chair Parson recognized and welcomed the visitors in attendance at the meeting today. These visitors include Kim Rodela, Governor's Office of Planning and Budget; Ivan Djambou, Legislative Fiscal Analyst; Heather Shilton, Attorney General's Office; and Matt Dahl, This Is The Place Heritage Park.

**This Is The Place Heritage Park**

Chair Parson discussed the events that have taken place over the last couple of weeks. Apparently there was some concern from some of the Board members that they were not involved in some of the issues with This Is The Place Heritage Park. He was in contact with the This Is The Place Foundation Chair Ellis Ivory for the last couple of weeks. There was a meeting held on Monday of this week and Chair Parson and Director Tullius were invited to this meeting. At that time, the land lease was discussed and it looked like that proposal was going to be taken off the table. Also, after talking with Heather Shilton, there was a need to have the tour as planned noticed. This is the reason for the changes in the plans for Thursday. There was nothing that was done behind the scenes or any attempt to keep the Board members away. There must be communication with everybody. Things were changing on more than a daily basis so it was difficult to keep everybody informed of the latest changes.

Chair Parson handed out the information on the white paper he proposes. Questions were asked at the public meeting last night that we didn't have all the answers to, he felt we needed to put something together. He would like the Board to be able to provide information when it is requested. The white paper would include:

- Brief background and history of the site from its inception as a historical interpretation site, to include the original site master plan.
- Current site overview as well as identification of undeveloped land, which the public is confusing as "open space." Statement regarding "open space" as well as the need for market priced conservation easements to protect undeveloped areas that the Foundation, USP staff, and board deem appropriate for "open space" designation and protection.
- Background about the Foundation, enabling legislation, USP board interaction, etc.
- Listing of those who have held key management positions at the Foundation as well as members of the board.
- Listing of donors (set a limit above which donors will be listed) for informational purposes. The amount of donations need not be listed.
- Brief background leading up to approval of the \$2M infusion during the 2006 legislative session, the success criteria attached of the funding, and the resulting management and foundation trustee changes.
- Outline the role of the USP Board regarding authority, accountability, and responsibility for TITP. Base this on the enabling legislation and legal counsel from the AG's Office.
- Outline a plan for appropriate and continued oversight by the USP Board (including success criteria, timing of, and content of regular reports and updates) so the USP Board appropriately fulfills its stewardship; if the Foundation, DNR, or governmental entities refuse or resist reasonable oversight, then a proper release or waiver of USP Board oversight

- MUST be provided.
- Other items as suggested and agreed by the USP staff and Board.

Board Member Greenhalgh commended Mr. Ellis Ivory, Mr. Matt Dahl, and the Foundation for the work they have been doing at This Is The Place Heritage Park. They have been doing what the Legislature, the Governor, DNR Director Mike Styler, and this Board have asked them to do.

**MR. GLENN GREENHALGH MADE A MOTION THAT THE BOARD EXPRESS THEIR APPRECIATION FOR THE WORK THAT THIS IS THE PLACE FOUNDATION HAS BEEN DOING AND ALSO APPROVE THE DEVELOPMENT OF A WHITE PAPER BY STATE PARKS STAFF FOR THIS IS THE PLACE HERITAGE PARK. MR. BILL BLEAK SECONDED THE MOTION AND IT CARRIED UNANIMOUSLY.**

### Closed Session

**MR. BILL BLEAK MADE A MOTION THAT THE PARKS BOARD CONVENE INTO CLOSED SESSION TO DISCUSS THE AMENDMENT TO THE MANAGEMENT AGREEMENT BETWEEN THE DIVISION OF PARKS AND RECREATION AND THIS IS THE PLACE STATE PARK FOUNDATION. FOR THE PURPOSE OF COMPLETING THE TRANSACTION TO THE BEST POSSIBLE TERMS PURSUANT TO THE CONTRACTUAL EXEMPTION THAT UTAH CODE ANNOTATED 52-4-5 (1A), SECTION 1, PARAGRAPH A, SUB PARAGRAPH 4. MS. IRENE HANSEN SECONDED THE MOTION AND IT CARRIED UNANIMOUSLY.**

### This Is The Place Management Agreement

**MS. IRENE HANSEN MADE A MOTION THAT THE BOARD APPROVE THE SECOND AMENDMENT TO THE MANAGEMENT AGREEMENT BETWEEN UTAH STATE PARKS AND THIS IS THE PLACE HERITAGE PARK AS PRESENTED BY ATTORNEY HEATHER SHILTON. MR. ELI ANDERSON SECONDED THE MOTION AND IT CARRIED UNANIMOUSLY.**

### Boating Rule Amendments

Deputy Director Bruce Hamilton presented the proposed boating rule amendments. Since the last meeting was held when this was discussed, our staff has met with Utah Guides and Outfitters (UGO) to work out solutions. Boating Program Coordinator Dave Harris introduced the three visitors from the U.S. Coast Guard that include Lieutenant Commander Tony Dial, Passenger Vessel Safety Specialist Serena Dietrich, and Lieutenant Trent Warner. Mr. Harris said since the last meeting, he has met with UGO three times, talked with them over the telephone and via email. They were also informed of this Board meeting. He mentioned that the proposal was made to the Boating Advisory Council meeting that was held on Wednesday, April 18, 2007. The Boating Advisory Council unanimously agreed on the boating rule amendments that are being presented today. Mr. Harris invited the Coast Guard to make any comments they might have regarding the proposed amendments.

Lt. Commander Tony Dial from the United States Coast Guard discussed their role in interacting with Utah State Parks and boating in the state of Utah. He said they look forward to continuing the productive relationship they have with Utah State Parks.

Chair Parson thanked the United States Coast Guard for the interest they have taken in these boating rules and for being present today and also the staff for the work they have done to come to a resolution.

Mr. Richard Droesbeke reviewed the process they have gone through to reach an agreement with everybody involved in these new rules. He went over the highlights of the proposed rule changes and additions that were handed out to the Board members. Chair Parson thanked Mr. Droesbeke for presenting that information in highlight format.

### Moment of Silence

As approved in previous motion, the Board, staff, and visitors paused for a moment of silence in honor of victims of the Virginia Tech shooting and also to remember State Park employees that put themselves in harm's way.

## **Continuation of Boating Rule Amendments**

Vice-Chair Karl Bentley asked the Coast Guard representative about the three-party agreement with State Parks, the National Park Service, and the Coast Guard. Lt. Dial said they fully endorse State Parks' efforts towards creating standards for commercial vessels. The Board members complimented and thanked the staff for the work they have done to come to an agreement with all parties involved.

**MR. KARL BENTLEY MADE A MOTION THAT THE BOARD APPROVE THE PROPOSED BOATING RULE AMENDMENTS AS PRESENTED. MS. IRENE HANSEN SECONDED THE MOTION AND IT CARRIED UNANIMOUSLY.**

## **State Parks 50<sup>th</sup> Anniversary Update**

Heritage Resources Coordinator presented the board members with 50<sup>th</sup> Anniversary gifts. She reviewed what the parks are doing to celebrate State Parks 50<sup>th</sup> Anniversary. There is a big kickoff event on May 9<sup>th</sup> for the Geocache event, a private celebration at Iron Mission on May 18<sup>th</sup>, and a public unveiling of the exhibit on May 19<sup>th</sup>. She talked about the geocache event. She talked about how many times some of the park's geocaches have been hit. Chair Parson complimented the staff on the work they've done to promote and market the 50<sup>th</sup> Anniversary.

## **This Is The Place Foundation Budget Presentation**

Director Tullius handed out a statement of income and expenditures for This Is The Place Foundation that was requested from them. Deputy Director Mark Forbes reviewed this statement with the board members. The board members discussed this report with the staff. Mr. Forbes was asked to clarify a couple of items with Matt Dahl from This Is The Place.

## **Legislative Session Review**

Director Mary Tullius handed out a review of the Legislative session for FY 2008. She reviewed the compensation package for employees. She pointed out some items in the budget portion--\$1.1 million for maintenance positions and infrastructure renovation, \$2 million for capital projects, \$850,000 from the OHV fund for OHV projects, \$750,000 for a trails project in Cottonwood Heights, \$475,000 for trails grant program--there was some confusion on this, but it has been clarified and it will be used for trails, \$225,000 for a piece of West Desert property. There was discussion regarding the West Desert property acquisition.

## **Director's Report**

Director Tullius discussed some of the events that have taken place over the last few months. One of the things that went on was the Manager's Academy. The marketing team has done some great things, especially with the 50<sup>th</sup> Anniversary events. The Fees and Facilities Team has been meeting and will make a recommendation to the Board in August. The Tourism Conference is coming up in May. The division has been selected as one of four finalists for the National Recreation and Parks Association's Gold Medal award.

Dan Clark and Mary met with the director of DFCM to discuss some issues with maintenance and building board projects. Representative Greg Buxton will become the new director of DFCM. She also would like to gain additional support from DNR leadership.

Mary mentioned the scholarship program that has been put together. Tim Smith directed this. We already have one donation from Reserve America.

Rob Quist has stepped down as Southwest Region Manager. Larry Gray, Park Manager at Bear Lake, was selected as the new Southwest Region Manager. There were some very good candidates that interviewed for the position.

Deputy Director Mark Forbes went over some of the highlights in his areas. The marketing team is working very hard to measure how effective we have been in different projects. The support of Director Tullius and DNR is very much appreciated. Mark will be updating the board on the marketing efforts.

Another major item Mark has been working on is business plans for different parks. One suggestion is

that State Parks start celebrating each and every event that is going on.

Deputy Director Bruce Hamilton reviewed some of the highlights in his report contained in the board packet. He talked about working with the Division of Wildlife Resources on various issues. He also talked about having a directory that will include pictures of all employees. We also have a new ranger, James Lowe, starting at Otter Creek.

### **Award Presentations**

Chair Parson presented a Utah Recreation and Parks Association to Park Manager Steve Hewson, Park Manager at Rockport. This award was presented because of the renovation of the Old Church. Steve Hewson discussed how the project came to be and also how the building will be used. A ribbon cutting will be held on July 28<sup>th</sup> at noon. All of the Board members will be invited to this event. Another award was presented to Lyle Bennett, retired Grants Coordinator. Lyle Bennett received this award for his outstanding efforts in working with various communities to receive grants for projects. Finally, an award was presented to Steve Roberts, retired Deputy Director. Chair Parson thanked Steve Roberts for his mentoring and tutoring when he joined the Parks board. Steve Roberts received this lifetime achievement award for his efforts in the parks and recreation field.

### **Fee Review and New Fees**

Deputy Director Forbes presented the new 7-day State Parks pass. This pass would cost \$25. This is something that the National Park Service does also.

**MS. GAEL HILL MADE A MOTION THAT THE BOARD APPROVE THE NEW 7-DAY STATE PARK PASS AS PROPOSED. MR. ELI ANDERSON SECONDED THE MOTION AND IT CARRIED UNANIMOUSLY.**

### **Golf Fee Increase**

Deputy Director Forbes presented the proposed change to the golf fee increase. This would provide for more golf professionals and current expense.

**MR. GLENN GREENHALGH MADE A MOTION THAT THE BOARD APPROVE THE GOLF FEE INCREASE AS PROPOSED. VICE-CHAIR KARL BENTLEY SECONDED THE MOTION AND IT CARRIED UNANIMOUSLY.**

### **Camping Fee Increase**

Deputy Director Forbes made a presentation on the requested increase for camping fees at Dead Horse Point State Park. He reviewed the justification for this fee increase.

**MS. IRENE HANSEN MADE A MOTION THAT THE BOARD APPROVE THE FEE INCREASE FROM \$15 TO \$20 AT DEAD HORSE POINT STATE PARK. MR. BILL BLEAK SECONDED THE MOTION. THERE WAS DISCUSSION AMONG THE BOARD MEMBERS REGARDING THE INCREASE. THE MOTION CARRIED UNANIMOUSLY.**

### **Boating Registration Fee Increase**

Deputy Director Forbes presented the information regarding the boating registration fees. He mentioned that much discussion and analysis has gone into this. He reviewed the handout that was given to Board members.

**MS. IRENE HANSEN MADE A MOTION THAT THE BOARD APPROVE THE BOATING REGISTRATION FEE INCREASE AS OUTLINED. MR. BILL BLEAK SECONDED THE MOTION. THERE WAS SOME DISCUSSION REGARDING THESE FEES AND WHAT THE INCREASE WOULD ALLOW US TO DO.**

**VICE-CHAIR KARL BENTLEY MADE A SUBSTITUTE MOTION THAT THE BOARD APPROVE THE**

**BOATING REGISTRATION FEE INCREASE TO \$25. DEPUTY DIRECTOR HAMILTON MENTIONED THAT THE BOATING ADVISORY COUNCIL WAS PRESENTED THE INFORMATION AND THEY WERE INFORMED THAT IT WOULD BE PROPOSED TO RAISE THE FEE TO \$20. THERE WAS DISCUSSION AND THE MOTION CARRIED UNANIMOUSLY.**

#### **Boating Advisory Council Member Approval**

Deputy Director Bruce Hamilton presented the information regarding the appointment of a new member on the Boating Advisory Council. Steve Christensen, President of Utah Guides and Outfitters was nominated for the River Running position. There is another vacant position, Marine Dealer, on the council. This position will not be filled at this time.

**VICE-CHAIR KARL BENTLEY MADE A MOTION THAT THE BOARD APPROVE MR. STEVE CHRISTENSEN AS A MEMBER OF THE BOATING ADVISORY COUNCIL. MR. ELI ANDERSON SECONDED THE MOTION AND IT CARRIED UNANIMOUSLY.**

Pam Berger was elected as the new chair of the Boating Advisory Council and Paulette Welch was elected as the vice-chair.

#### **Trails Advisory Council Member Approval**

Deputy Director Hamilton presented the information regarding the vacant position on the Trails Advisory Council. It is recommended that Julie Peck Dabling be approved for a second term on this Advisory Council.

**MR. GLENN GREENHALGH MADE A MOTION THAT THE BOARD APPROVE MS. JULIE PECK DABLING FOR A SECOND TERM AS A MEMBER OF THE TRAILS ADVISORY COUNCIL. MR. JOE HULL SECONDED THE MOTION AND IT CARRIED UNANIMOUSLY.**

#### **Summary**

Director Mary Tullius said the next board meeting is scheduled for June 14<sup>th</sup>, with an activity on the 15<sup>th</sup>. Golfing and ATV riding were the activities discussed. The following meeting will be held the week of August 14<sup>th</sup>. At this meeting, we would like to present the fee schedule to the board. If any of the board members have suggestions regarding fees that staff need to look at, please email Director Tullius. Chair Parson suggested that meeting be held on Friday, August 17<sup>th</sup>. The October board meeting will be scheduled during the June meeting.

**VICE-CHAIR KARL BENTLEY MADE A MOTION THAT THE STATE PARKS BOARD CONVENE INTO A CLOSED SESSION TO START THE JUNE 14<sup>TH</sup> BOARD MEETING FOR THE PURPOSE OF DISCUSSING REAL ESTATE AND CONTRACT STRATEGY AND LITIGATION ISSUES, PURSUANT TO THE CONTRACT EXEMPTION AT UTAH CODE ANNOTATED 52-4-5 (1A). MS. LOIS BULLOCH SECONDED THE MOTION AND IT CARRIED UNANIMOUSLY.**

#### **Closed Session**

**VICE CHAIR KARL BENTLEY MADE A MOTION THAT THE STATE PARKS BOARD CONVENE IN A CLOSED SESSION IMMEDIATELY FOLLOWING THE ADJOURNMENT OF THIS MEETING TO DISCUSS REAL ESTATE AND CONTRACT STRATEGY AND LITIGATION ISSUES PURSUANT TO THE CONTRACT EXEMPTION AT UTAH CODE ANNOTATED 52-4-5 (1A). MS. IRENE HANSEN SECONDED THE MOTION AND IT CARRIED UNANIMOUSLY.**

**MS IRENE HANSEN MADE A MOTION TO ADJOURN THIS PUBLIC MEETING. MS. GAEL HILL SECONDED THE MOTION.**