

UTAH STATE PARKS AND RECREATION BOARD MEETING
BEAR RIVER MIGRATORY BIRD REFUGE
2155 WEST FOREST STREET
BRIGHAM CITY, UTAH

OCTOBER 20, 2006

Present:

Scott Parson, Chair	Karl Bentley, Vice Chair	Gael Hill
Glenn Greenhalgh	Irene Hansen	Lois Bulloch
Eli Anderson	Joe Hull	Bill Bleak
Mary Tullius	Steve Roberts	Bruce Hamilton
Mark Forbes	Rock Smith	Deena Loyola
Jamie Dalton	Karen Krieger	Jay Christianson
Dodie Roberts	Roland Bringhurst	Fred Hayes
Dave Harris	Richard Droesbeke	Kurt Yates

Visitors:

Glen Warchol, Salt Lake Tribune Heather Shilton, Attorney General's Office

Chair Parson welcomed board members and staff to the State Parks and Recreation Board meeting.

Willard Bay Park Manager Roland Bringhurst introduced Steve Hicks. Mr. Hicks is the acting refuge manager of the Bear River Migratory Bird Refuge. He also introduced Kathi Stopher who is the environmental education specialist at the Bird Refuge. He thanked them for allowing us to use their facility for the meeting.

Chair Parson asked board members for review and approval of the board agenda.

VICE-CHAIR KARL BENTLEY MADE A MOTION THAT THE BOARD APPROVE THE STATE PARKS AND RECREATION BOARD AGENDA. MS. LOIS BULLOCH SECONDED THE MOTION AND IT CARRIED UNANIMOUSLY.

Approval of Minutes

Chair Parson asked board members for review and approval of the June 22, 2006 board meeting minutes.

MR. ELI ANDERSON MADE A MOTION THAT THE BOARD APPROVE THE MINUTES OF JUNE 22, 2006, BOARD MEETING. MR. BILL BLEAK SECONDED THE MOTION AND IT CARRIED UNANIMOUSLY.

Director's Report

Administrative

Deputy Director Steve Roberts presented the Administrative portion of the Director's Report. He mentioned they are still having problems with the new accounting system. The reports should be out to staff this week.

Mr. Roberts mentioned that reservations have increased from last fiscal year. People are finding out about the reservations program and that they are able to make reservations on the Internet. We hope that people will also find out about the new golf reservations available on the Internet.

Mr. Roberts said Robin Watson-Hullinger is doing a great job with the Volunteer section. He mentioned she is doing wonderful work with the service learning program. There are some marketing students at the University of Utah that will be doing some branding exercises and research for us.

The Public Affairs section is also doing a great job. Deena Loyola is working with the Government Solutions Group and also Travelocity regarding marketing.

In the Grants section, they are in the process of the next round of Land and Water Conservation Fund grant applications for the next year. They will be going out on the road to do the required on-site inspections. They will then be doing the required evaluation.

The Trails Conference that was held last month in Ogden was very successful. John Knudson has arranged for staff from California State Parks to hold some trails training for our staff.

Chair Parson reported this is probably the last board meeting that Mr. Roberts will be participating in, as he is retiring in December. Chair Parson wished him well and thanked him for his leadership in State Parks.

Mark Forbes will be taking Mr. Roberts' position as Deputy Director. Mr. Forbes introduced himself.

Operations

Deputy Director Bruce Hamilton presented the Operations portion of the Director's Report. Mr. Hamilton said there have been some highs and lows this season. There have been numerous deaths and serious injuries this season. There have also been several high-profile law enforcement incidents this season. We have also experienced a couple of deaths of retired Parks employees.

Mr. Hamilton reported the dedication of the Flight Park was held in July. Governor Huntsman attended the dedication and we received very positive comments from the media and the public.

The Toyshare partnership has been moderately successful. We received some great advertising from them. There were about 65 annual passes sold through them.

The Antelope Island Balloon Stampede was a challenging event. The weather didn't cooperate. The organizers would still like to plan for the same type of event next year.

Mr. Hamilton mentioned that we agreed to put posters up in the parks and the office to dissuade people from using kite tubes. There was a voluntary recall by the manufacturer on the kite tubes. We talked with the Bureau of Reclamation to see if they wanted us to take any action on these and they didn't, so we feel like we've covered our bases.

Director

Director Tullius welcomed Mark Forbes as the new Deputy Director. She also said we are going to miss Steve Roberts very much. Ms. Tullius was asked if Mr. Forbes was going to take over Mr. Roberts' duties with the legislature. She said she is going to ask Mr. Roberts to help us with the legislature this year and then Mark, Mary, and Bruce will work together on this in the upcoming years.

Ms. Tullius discussed the Promotion and Marketing Team. This team includes employees from all areas. Mark Forbes is working on a marketing plan with Edie Trimmer, Planner. We are also working on the branding of State Parks. The region managers have been assigned the economic development partnerships. Ms. Tullius passed around the Welcome Kit that was a project completed by the Government Solutions group at no cost to us. Deena Loyola and Karen Krieger have been working with KUTV on a partnership for our 50th Anniversary project. Ms. Krieger reported on the progress of the 50th Anniversary promotion. She said all of the parks will have banners, Iron Mission will have an exhibit opening on May 18, 2007, and there will also be some geocaching events. Mr. Parson commended the team for the boost in marketing. He mentioned this fulfills one of the objectives of Vision 2010.

Planning and Development Update

Jamie Dalton reported that there are several planning and development projects going on at this time. There are two major plans close to being completed—Dead Horse Point and the Great Salt Lake. Mr. Dalton gave a Powerpoint presentation on the project at Palisade State Park. The plan is to have 20 full hook-up sites. There was discussion on the cabins being built at Palisade. At this time, the plan is to build five basic service cabins and five medium service cabins. This project should be completed by July of next year.

Vision 2010 Update

Rock Smith reported on the progress of Vision 2010. He passed out the Vision 2010 Division Work Plan. He reviewed this document and the progress that has been made on the different goals. Chair Parson said he really appreciates Rock's efforts on this plan, along with Ms. Tullius and the entire division.

Website Presentation

Deena Loyola showed the Board members the new website. She went over the changes that have been made on the website. We would like to have a full-time person assigned to maintain the website, but the funds are not available to do this. A few of the board members mentioned that if there was an award for the best website, State Parks should win it. They said it is a great website. Chair Parson challenged Director Tullius to have an inventory of all of the state's non-motorized trails on the website. There is a lot of emphasis right now on healthy lifestyles and it is felt that we have an obligation to help educate the public. It was also suggested that we put the positive comments from the public on the website. Another suggestion was that we have a contest for the 50th Anniversary for the best experience at a state park. Ms. Loyola asked each board member to look at the park information for their area and let her know of any area information that we can add to the website.

Budget Update

Mark Forbes gave board members a handout on the revenue comparisons.

Director Tullius reviewed the budget requests that were presented to the Governor's Office of Planning and Budget. She mentioned that the top priority for us was for the golf bond payoffs. They tried very hard to push this. Director Tullius and Vice-Chair Bentley met with legislators to discuss this and she also, along with Chair Parson, met with John Nixon from the Governor's Office of Planning and Budget to discuss this. Mr. Nixon informed them that this is against the Governor's policy; however, there is no reason that there can't be a legislative push to pay these bonds off. If the legislature considers this, DNR and State Parks will take a neutral position.

Legislation and Broadening Support

Director Tullius gave board members a handout on the legislators in their individual areas. This will need to be updated after the elections in November.

Ms. Tullius reported that she met with the county commissioners and made a presentation to them. Board members said the feedback on her presentation was excellent. She talked with the individual county commissioners about their support of State Parks and also what we can do to help them.

Mr. Roberts said the Board of State Parks has a huge role in the legislature. He will put together some bullets of information so all of the board members and staff are on the same page. Mr. Roberts also reviewed the bills that we are going to pursue this year. Eli Anderson suggested that we have data prepared regarding the OHV request before we ask for it. He said this could possibly be funded in another way; the Legislature could come up with a different funding source so that it doesn't affect UDOT. Fred Hayes will get a draft of the OHV bill to Wendy so she can email it out to the board members. Mr. Roberts said Senator Mike Waddoups has already said he would sponsor the boating bill.

Mr. Roberts said there is already talk of the free park entrance for seniors being raised again. He would like to see us try and defeat this bill because it takes the authority away from the Board for setting fees.

Representative Kory Holdaway has already opened a bill file that has to do with trails. This has to do with Jordan River Parkway. This bill will provide funding for non-motorized trails and also the opportunity for the county to oversee the completion of the trail.

Chair Parson asked Mr. Roberts how the board members can help with legislation and what their role should be. Mr. Roberts said the board members can go directly to the legislature, whereas staff are unable to do this. He did say, however, that it needs to be a coordinated effort. There are several representatives that are not running this year. Chair Parson suggested that an educational meeting be scheduled with the new committee and the board members. Director Tullius hopes that board members will look at their legislators and see who has an affinity for State Parks.

OHV Rule Changes

OHV Coordinator Fred Hayes presented the recommended OHV rule changes to the Board. The recommendation is that the Board consider amending Rule R651-634-1 to read as follows:

R651-634-1. Nonresident OHV User Permits and Fees.

1. Except as provided below, any nonresident owning an off-highway vehicle who operates or gives another person permission to operate the off-highway vehicle on any public land, trail, street or highway in this state, shall pay an annual off-highway vehicle user fee.

a. A decal will be issued which proves payment has been made. the decal will then be mounted on the left side of the hood, pan or tunnel; on motorcycles, the decal shall be mounted on the left fork, or on the left side body plastic; and on all-terrain vehicles, the decal shall be mounted on the rear of the vehicle. Vehicle types are defined in 41u-22-2 UCA. In all instances, decal shall be mounted in a visible location. The decal shall be non-transferable.

i. A receipt will be issued with the decal indicating the fee paid, the Vehicle Identification Number (VIN) of the off-highway vehicle, and the off-highway vehicle owner's name and address. This receipt shall remain with the off-highway vehicle owner's name and address. This receipt shall remain with the off-highway vehicle at all times.

- b. Fees charged will be in accordance with S.B. 14 (1999 Utah Laws 1, effective July 1, 1999) and HB 51 (2004 Utah Laws, effective July 1, 2004) which states that the off-highway vehicle user annual fee will be \$30 per year.
 - c. Nonresident OHV user permits shall continue in effect for a period of 12 months beginning with the first day of the calendar month of purchase and shall not expire until the last day of the same month in the following year.
2. Applicants for a nonresident OHV user permit shall provide evidence that the applicant is the owner of the off-highway vehicle and is not a resident of Utah. Such evidence shall include:
 - a. A government issued identification card showing the state of residency of the off-highway vehicle owner; and one of the following:
 - i. A title or certificate of registration from a state other than Utah,
 - ii. An original bill of sale; or
 - b. A sworn affidavit stating that the off-highway vehicle is owned by a nonresident of the state of Utah. The affidavit must state the name and address of the vehicle owner, and a description of the off-highway vehicle, including the Vehicle Identification Number (VIN).
 3. Off-highway vehicles currently registered in a state offering reciprocal operating privileges to Utah residents shall be exempt from the nonresident user fee requirements of this rule. The Division shall maintain a list of states offering reciprocal operating privileges to Utah residents. This list shall be updated at least annually.
 4. Provisions of this rule shall not apply to off-highway vehicles exempt under 41-22-35(1)(b)(i) or to off-highway vehicles participating in scheduled competitive events sponsored by a public or private entity, or in noncompetitive events sponsored in whole or in part by any governmental entity.

MR. GLENN GREENHALGH MADE A MOTION THAT THE BOARD APPROVE THE CHANGE IN WORDING RULE R651-634-1 AS SUGGESTED. MS. GAEL HILL SECONDED THE MOTION AND IT CARRIED UNANIMOUSLY.

OHV Grant Recommendations

OHV Coordinator Fred Hayes reviewed the OHV grant recommendations. The list is included in the board packet. It is requested that the board approve the grants as listed.

VICE-CHAIR KARL BENTLEY MADE A MOTION THAT THE BOARD APPROVE THE OHV GRANT RECOMMENDATIONS AS PRESENTED. MS. LOIS BULLOCH SECONDED THE MOTION AND IT CARRIED UNANIMOUSLY.

This Is The Place Heritage Park Update

Ellis Ivory and Matt Dahl made a presentation of the "Plan of Action 2007" for This Is the Place Heritage Park. The plan was handed out to the group. The plan was discussed and reviewed. They also handed out a printout of the Operational and Capital Improvement Budget for July 1, 2006 – June 30, 2007. This Is The Place was discussed at the Executive Session held with the board members last night.

Director Tullius thanked Matt and Ellis for the way they are communicating with State Parks and for involving them in the planning process. She said we will help the foundation be successful.

Award Presentation

Chair Parson mentioned that we had a plaque made for Davis County Commissioner Dannie McConkie for his contribution to State Parks. Commissioner McConkie was unable to attend this meeting. Chair Parson

and Director Tullius will schedule a time to present this award to him.

Boating Rule Changes

Boating Coordinator Dave Harris presented the recommended boating rule changes to the Board. The recommendation is that the Board consider amending R651-205-16 to read as follows:

R651-205-16. Huntington Reservoir. The use of motors whose manufacturer listed horsepower is 10 horsepower or more is prohibited.

VICE-CHAIR KARL BENTLEY MADE A MOTION THAT THE BOARD APPROVE THE CHANGE IN WORDING OF RULE R651-205-16 AS SUGGESTED. MS. GAEL HILL SECONDED THE MOTION AND IT CARRIED UNANIMOUSLY.

Mr. Dave Harris said the rule change for Commercial Vessel Operations has been put on hold. He plans on presenting the full rule change at the next board meeting. Boating Education Coordinator Richard Droebeke reviewed the proposed changes of this rule. A handout was given to the board members regarding the change.

Trails Grants

Deputy Director Steve Roberts presented the Trail Grants. These projects are outlined in the board packet. The board is asked to review and approve the FY07 Utah Trails & Pathways State Fiscal Assistance projects dated August 14, 2006.

MS. GAEL HILL MADE A MOTION THAT THE BOARD APPROVE THE RECOMMENDED UTAH STATE TRAILS & PATHWAYS PROJECTS AS PRESENTED. VICE-CHAIR KARL BENTLEY SECONDED THE MOTION AND IT CARRIED UNANIMOUSLY.

Ms. Hill asked that staff write up the process for grants and get this information to the board members.

Gunlock RMP Approval

Sand Hollow Complex Assistant Park Manager Kurt Yates presented the draft of the Gunlock RMP. This RMP was reviewed and discussed by the board members. The board is asked to approve the Gunlock RMP as presented.

MS. LOIS BULLOCH MADE A MOTION THAT THE BOARD APPROVE THE GUNLOCK RMP AS PRESENTED. MR. ELI ANDERSON SECONDED THE MOTION AND IT CARRIED UNANIMOUSLY.

Upcoming Board Meetings

The schedule for board meetings for 2007 will be as follows: February 5, 2007, (one-day meeting in Salt Lake City, 10:00 a.m to 4:00 p.m.); April 19 and 20, 2007, (St. George area); June 14 and 15, 2007 (meeting on June 14 and activity on June 15 in Wasatch County); and October 22 and 23, 2007 (Northeast Region-Basin area). We will probably need to schedule a conference call sometime in December to discuss legislative issues, an update on This Is The Place, boating rule changes, and come up with a plan to meet with the new legislators. The board members were also reminded of the 50th Anniversary kick-off at Iron Mission on May 18, 2007. Chair Parson will email this schedule to Wendy for her to email it to the board members.

There will be a tour of the Bear River Bird Refuge Center immediately following this meeting.

MS. GAEL HILL MADE A MOTION THAT THE MEETING BE ADJOURNED. MR. JOE HULL SECONDED THE MOTION AND IT CARRIED UNANIMOUSLY.